

October 7, 1969  
Page 2

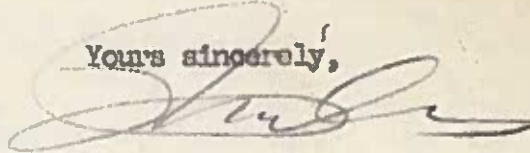
The initiative, referendum and recall are known for their check on corrupt and inert legislatures and for their positive educational effects on the voters.

These rights should be protected through careful administration, usually by the secretary of state, by honest disclosure, by the principle of single subject law, by the provision that these rights may not be repealed or denied, that tax laws are included, that emergency measures are included. I would not include a provision that various districts must meet signatory or voting provisions, because some day the territory may be expanded, and all areas need to have these measures without veto by any other area. Also, I believe that a simple majority is all that must be required to pass a proposal, including a constitutional change.

Finally, I recommend the Oregon law if a model is needed. The Oregon law is frequently cited as a model.

I did not wish to intrude in the process of formulating a basic document, but I do have fears that the Guamanian people may lose their property and personal rights because of the strong forces operating in this part of the world. Your committee is the principal bulwark at this time, the main basis of protection of the individual.

Yours sincerely,



Frank F. Miles,  
Dean, Graduate School

FFM:YRW