

Pacific Daily News



Con-Con: Election, Then Controversy

By Judy J. Miller
Daily News Staff

A number of candidates for delegate positions in the Guam constitutional convention (con-con) favor weakening the powers of Guam's Governor and strengthening those of village commissioners, according to a sampling of those seeking con-con seats.

Thirty-nine of the more than 100 candidates responded to a 14-question Daily News survey which asked that they indicate their leanings on certain issues.

Most responding candidates gave brief answers and some said they would need time to do further research because of the enormity of the con-con's task — framing the first Guam constitution and taking perhaps the island's largest step toward self-government.

The delegates, when they are chosen this Saturday, will decide

the powers of each of GovGuam's three branches — executive, legislative and judicial — when they meet from July through October.

Their decisions in forming those parts of government will be lasting, subject to change only through a lengthy amendment process.

The constitution will become the supreme law of Guam, superseded only by the U.S. Constitution. Provisions of Guam's Organic Act, handed down to the island by the federal government in 1950, may be overruled by the new constitution.

Choices the delegates make will range from: deciding whether the Legislature will consist of one house or two, how many senators may be elected, what terms they will serve, and perhaps even how much they will make, to whether the Governor can veto all or part of a bill.

The decisions could mold what

is considered by constitutional experts to be a "weak" Governor and strong Legislature system or vice-versa. Throughout the convention, delegates will be faced with decisions which play off powers of one branch against the other — aiming to strike up a smooth-running check-and-balance government.

According to survey results, delegates' opinions vary on what powers should be given to the island government. Opinions range from that of Jim Joyner, candidate from Yigo, who believes government hands should be strictly tied as they delve into the lives of island residents, to that of other delegates who would strengthen government powers.

If the sampling is representative of the direction delegates will take if elected, controversy is likely.

There was almost an even split (Continued on page 5)

No Mean Feet Run-of-the-mill skateboarders? Not on your life. These are the wheeling wizards of Barrigada Junior High and they don't let a week go by without showing their skills. More photos by Carlos Vill on page 3.

Hafa Adai
Brew Power
An attempted boycott of Coor's Beer, prompted by a labor strike at the beer firm's Golden, Colo., brewery, apparently has little immediate impact. Page 15.

Guilty?
Crime labs could be falsely pointing the finger of guilt at suspects by incorrectly assessing evidence. See page 24.

Viva La Horsehide
Major League Baseball Commissioner Bowie Kuhn has given his preliminary approval to send a team to Cuba for an exhibition series. See back page.

Business, pages 15-17
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Observation post, page 28

Letter From Gachong

Dear Mr. Editor:
Your page one picture of someone charging a nickel for a shovel for dirt is a strong reminder that this is an off-election year.

Gachong

San Agustin Repays 'Forgotten' Funds

By Susan J. Marks
Daily News Staff

After nearly three hours of questioning by senators in yesterday's Department of Education budget hearing, DOE Director Albert T. San Agustin paid GovGuam \$300 for a trip he took to the mainland five months ago.

The trip last November to Washington, D.C., and Utah was paid by GovGuam's Adult Basic Education program, which is responsible for administering federal ABE funds.

However, during the same three-week trip, San Agustin attended the National Adult Education Association conference in New York. This was at the invitation of Far West Laboratory, a San Francisco-based educational consultant firm contracted by GovGuam.

In addition to receiving \$600 traveling expenses from GovGuam, San Agustin was paid \$300 by Far West for the time he spent at its convention, he said yesterday.

Although he was reimbursed by Far West while in New York, San Agustin yesterday said he forgot to repay GovGuam.

In a memorandum accompanying his personal check, San Agustin said, "Please process this action which has been overdue based on personal negligence."

The additional \$200, he said, was for "miscellaneous purposes."

Sen. Ben Ada, a member of the Legislature's Finance and Taxation Committee reviewing the proposed \$45 million budget, said he believed San Agustin forgot to repay the government.

However, Sen. Katherine Agnon, another committee member, said San Agustin might not have returned the money at all if he had not been questioned about it yesterday by senators.

"They (DOE) don't care. All this is federal funds," she said.

Also under fire during yesterday's review of the proposed budget was the employment of Hansa S. Anderson as "university program coordinator." She fills a \$13,500-a-year, federally funded job through the Educational Professional Development Act. According to her contract, signed by San Agustin, Anderson is responsible for staff development in vocational education.

However, Anderson's qualifications were questioned yesterday by the committee.

Anderson is a close personal friend of Patrick S. Luddy, a former assistant to Gov. Ricky Bordallo and now under in-

vestigation connected with ABE and Comprehensive Employment Training Act programs. She does not have a college degree, according to her resume.

Degrees aside, Anderson has not taken courses which relate specifically to her contract requirements, Agnon said.

"The job description and the resume do not jive. The resume reflects that she does not have the qualifications," Ada said of Anderson.

He said he will recommend to the budget committee today to call Anderson to testify. Ada said she could be involved in other areas under investigation.

Pacific Prelate Dies In Manila

MANILA (AP) — The Most Rev. Vincent I. Kennedy, former Roman Catholic vicar apostolic of the Caroline and Marshall Islands, died Tuesday after a brief illness. He was 61.

Doctors said Kennedy, a native of Boston, Mass., was hospitalized for a heart condition after arriving in Manila two weeks ago from his home on Truk Island.

He retired in 1972, having served as vicar of the islands for 15 years. His vicariate covers 2 1/2 islands in

the Pacific with 115,000 people, about 55 percent of whom are Catholics.

Earlier, he was a missionary in the Philippines and was interned by Japanese occupation forces during World War II.

Kennedy spent six years as superior of Jesuit missions in Micronesia and then returned to the Philippines from 1952-55.

He was consecrated bishop on March 25, 1957, at St. Patrick's Cathedral in New York City.

Constitution Opinions Vary

(Continued from page 7)

on whether Guam's court of last resort should be on-off-island.

Fourteen candidates who expressed opinions favor a Guam Supreme Court, which would hear appeals of Guam's lower courts. But 12 candidates said appeals should go to the San Francisco-based Ninth Circuit Court of Appeals to insure an objective, off-island judgment.

Candidates were also divided on whether the constitution should include laws governing Guam's relationship with the federal government. More than half (16) respondents said it should not but a significant number (11) disagreed, saying that repressive federal laws which restrict the island economy should be killed with one blow via the constitution.

But political status advocates who first pushed for the Guam constitution claim the inclusion of any but internal rule could scuttle the document.

"We cannot unilaterally change federal law and that's what we would be doing," said Chuck Rachei, an aide to Sen. Frank Blas, who sponsored legislation convening the con-

President Carter, who must approve the Guam constitution when it is completed, and Congress would consider any attempt to override laws applicable here without negotiation as a "sign of political immaturity," Rachei said.

The local Political Status Commission favors negotiating exemption from shipping, trade and transportation laws through a separate "compact" which would define Guam's relationship to the federal government.

Candidates also appear to disagree on whether Guam's school board, which also will be elected Saturday, should have power to levy taxes to annually support Guam's nearly \$50 million school system.

Those who favor a school tax (10 delegates) say it will give the elected school board autonomy from GovGuam. Some propose taxing powers with qualifications, such as voter approval of any school levies.

The 14 delegates opposed to a board with taxing powers say Guam is too small to give that right to any body but the Legislature. They add that education's slice of the government budget pie is too large to create a tax that would bring in

enough money.

Here is how candidates responded on questions:

The Legislature

THE LEGISLATURE: Ten candidates felt the Legislature has adequate power although nine suggested constitutional provisions, which would strengthen legislative oversight in govGuam operations.

Those who would increase legislative powers complained that local politicians have no say in commerce, immigration and trade laws decreed by the federal government.

Charles Walters, candidate from Agaña Heights, said the Legislature is weakened by Organic Act provisions allowing the Governor to item-veto appropriation measures. "This would tend to hamper the traditional legislative function of controlling the government pursestrings," Walters said.

One of the few candidates who felt the Legislature has too much power said decisions on budgets, politicians' salaries and tax increases should be decided by a vote of the people, not of senators.

Several respondents were most concerned about the ethical conduct of island politicians.

"The Organic Act grants proper powers to the Legislature; it is the abuse of these powers which is the trouble — not their existence," said Milton Garrison, candidate from Tamuning.

His thinking was amplified by that of Raymond R. Perez,

candidate from Mangilao, who said the constitution should prevent enactment of legislation affecting only a few persons; allow for nonpartisan, civil service positions in the legislative branch; limit the number of Legislative committees, and enact a code of ethics for both appointed and elected public officials and lobbyists.

Most candidates who answered the question felt the Legislature should remain unicameral although five suggested a two-house Legislature, one house elected at large and the other by districts.

The majority opinion held that Guam is too small and without enough revenue to support a two-house Legislature. "A unicameral Legislature is cheaper and much more accountable," said Joseph M. Borja, candidate from Barrigada.

But the dissenting minority felt that a second house could be added to better represent villages, perhaps even allowing commissioners to sit in one house.

"By placing village representatives in the Legislature they will overcome the present futility of not having any part in the allocation of their constituents' taxes under the present commissioner system," said Frank Q. Cruz, candidate from Agat.

Most respondents favor districting elections for legislative races and said that

(Continued on page 6)

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THE LOOK OF TODAY



diana's
NEW TWO LOCATIONS:
Julale Shopping Center
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Weather

Inland
And Out

The Naval Weather Service Environmental Detachment has issued the following weather forecast for today:

The local forecast for Guam calls for partly cloudy skies with a few light showers. Winds will be from the east at 12-16 miles per hour with occasional gusts to 22 m.p.h., decreasing to 8-12 m.p.h. at night.

The high temperature will be 85 degrees, the low 76. Sunrise today will be at 6:09 and sunset will be at 6:33. Sunrise tomorrow will be at 6:09.

The outlook for tomorrow is little change. Naval Air Station recorded a trace of rainfall as of 4 p.m. yesterday, leaving the monthly total at 54 inches.

The offshore-seas forecast -- including Apra Harbor and surf conditions for local waters -- calls for winds from the east at 10-14 knots with daytime gusts to 20 knots. Seas will be moderate 4-7 feet under partly cloudy skies with isolated rain showers. Surf will be 4-7 feet on northern and eastern exposures and 1-3 feet elsewhere.

The offshore-seas forecast for tomorrow is little change. The first high and low tides of the day will be 2.3 feet at 4:40 a.m. and 1.2 feet at 10:30 a.m.

The second high and low tides today will be 1.9 feet at 3:49 p.m. and 3 feet at 10:28 p.m.

For an updated local weather forecast call 117 and for the marine advisory call 343-2951.

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(Continued from page 7)

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Will The Governor Lose Power?

(Continued from page 5)
 the present salary of \$18,900 annually is adequate. But a handful of the candidates said the constitution should not mention salaries, leaving this to local law.

The Governorship

THE GOVERNORSHIP: Asked whether the Governor had enough, too much or too little power, most candidates said the

chief executive, in some ways, had too much and nearly all candidates suggested alteration of the executive branch.

Several candidates cited the Governor's ultimate powers over public health and education as excessive.

The Organic Act reads: "Subject to the laws of Guam, the Governor shall establish, maintain and operate public health services in Guam, including hospitals, dispensaries and quarantine stations. The Governor shall provide an adequate public educational system for Guam..."

The section is often cited as cause for the Governor to have final say over health and education matters.

Franklin Cruz says that control should be eased.

"In Guam's new constitution this power should be vested in an elected school board along with the power, if necessary, to levy taxes in order to maintain Guam's public schools," he said.

Two candidates said the Organic Act purposely created a strong Governor so that as the naval governors of the past, he could be firmly entrenched at the helm of the government.

"The Organic Act was

designed to meet the needs of 1960; that is, it was intended to grant only limited powers to the new civil government of Guam. It was the responsibility of the appointed Governor to provide for education and health services. In a sovereign state with a republican system of government, these are not normally the sole responsibilities of the Governor," said Leonora Bordallo, candidate from Tamuning, Democrat.

Sen. Carl Gutierrez said the Governor should not be able to impound funds as appropriated by the legislature and that his item-veto power is "too strong and broad."

But Garrison disagreed, saying the Governor's item-veto powers needs expanding so that he can strike nongermane riders off legislative bills that come before him.

Decentralization Of Government

DECENTRALIZATION OF GOVERNMENT: The prevailing opinion was that Guam's current outreach to the villages through

the commissioner system is inadequate.

Suggestions for improvement include: forming municipal councils to advise commissioners; giving commissioners legal duties rather than making them dependent on the Governor's Office for assistance; and creating village mayors and councils with taxing powers so that village capital improvement projects could be appropriated locally rather than by the "downtown" Legislature.

The following is a sampling of opinion on forming a municipal government network:

"The Guam constitution should not impose upon the village any government structure nor should the general fund provide funds for any, but it should not deny the villages from having any form of social organization they so desire," said Jim Joyner, candidate from Yigo.

"The temptation is to say that anything would be better than the present system. However, I am presently leaning in favor of the formation of village councils," said Nancy Sabian, candidate from Tamuning.

"At the present time I consider Guam's population too small to warrant the creation of municipal councils with local mayors," said Leonora Bordallo. "Guam cannot afford state and local or municipal governments."

Albert G. Sexton, candidate from Dededo, suggested the village commissioners be designated as legal ombudsmen for their constituents.

A candidate from Dededo, Charles D. Griffin, proposed that elected councils and mayors rule each of Guam's 19 villages. "Each mayor should have an annual budget which provides for the operation of his office and minor services. Part of the mayor's job is to carry out the supervision of civil projects in the district."

Gutierrez, candidate from Agana Heights, recommends a municipal government with a local "governadoreillo" with his council and a budget of his own.

"The municipal government should have a capital improvements field office and an extension of the Public Works Department," said Ben Perez, candidate from Mongmong. "All real estate taxes collected within the district should be allocated for the improvement of the district with legislative approval."

But one candidate said expanding municipal government here beyond the current elected commissioner system might add an unneeded layer to government.


"It (a municipal council with

(Continued on page 7)

VOTERS OF TAMUNING

Dr. EDUARDO A. ORTIZ has written a lot of prescriptions for the past 12 years on Guam. Now he wants to help write a Constitution for Guam.

R_x



ELECT TO. ORTIZ Eduardo A.
 As a delegate to the Con-Con, Saturday, April 16.

MAUG

(MOVEMENT FOR THE ATTAINMENT OF A UNIFIED GUAM)

ENDORSEMENT

UPON DUE DELIBERATION BY THE EXECUTIVE BOARD, MAUG HEREBY ENDORSES THE FOLLOWING CANDIDATES TO THE CON-CON AND TERRITORIAL BOARD ELECTION TO BE HELD ON APRIL 16, 1977:

CON-CON DELEGATES


AGANA	Sen. James Underwood	INARAIAN	Roy P. Duenas
AGAT	Jesus R. Torres	MONGMONG-TOTO-MANTE	Ben. W. Almarino
AGANA HEIGHTS	Sen. Carl Gutierrez		Theodore H. Nelson
ASAN-MAINA	Herbert J. Johnston	PITI	James S. Brooks
BARRIGADA	Mariela Q. Belle	SANTA RITA	Jose Sarmiento
	Andrew Stewart	SINAJANA	Vicente C. Reyes
CHALAN PAGO-OROOT	Concepcion Barrett	TAMUNING	Eduardo A. Ortiz, M.D.
DEDEDO	Prospero "Popoy" Zamora		Manuel Chaco
	Joseph McDonald		Antonio Yamashita
	Ernesto A. Natividad	YIGO	T. Frank Flores
	Jaime J. Villanueva	YONA	Robert Hartsock
	Eugene D. Ramsey		

TERRITORIAL SCHOOL BOARD

FIRST DISTRICT:	Herman L. Skipper Joseph Cepeda
SECOND DISTRICT:	Juan Baza Roberto Crampton
THIRD DISTRICT:	Gorgonio E. Cabot
FOURTH DISTRICT:	Pilar C. Lujan
FIFTH DISTRICT:	Charles Rexel

Paid for by: MAUG
Treas: Tony Gredonia

Elect Judith Huette Gutierrez as Mangilao Delegate to the Guam Constitutional Convention in a Non-Faction General Election Saturday, April 16 at Five Elementary School. You may vote for two candidates from Mangilao on April 16. Please make JUD one of them! "Jud" makes good things happen!



VOTE

MARK
"PAPS"
MARTINEZ
FOR YOUR
TAMUNING-TUMON
CON-CON DELEGATE

Federal Questions Posed

(Continued from page 6)

taxing powers) will be just a duplication of services and will aggravate the poor service now provided under the commissioner system," said Frank Q. Cruz, candidate from Agaña.

"Before the automobile, the telephone and the radio and television came to Guam, the commissioner's role was so vital in the villages. Now it appears that more can be accomplished downtown," he said.

Laws Creating The Con-Con

FEDERAL LEGISLATION CONVENING THE CON-CON: Nearly every respondent felt the federal government did not straddle Guam by calling for a republican form of government. Senators argued in the local Legislature that the form of government, whether republican parliamentary or other, should have been chosen locally.

Looking Beyond

LOOKING BEYOND: Nearly all candidates who responded to the questionnaire said constitution writers should not judge the performance of current officeholders when deciding what powers to give each branch.

"Except to consider past mistakes or possible misuse of powers and the loopholes in the Organic Act that allow them, the convention should not really consider the individuals who have held office or now occupy an office. Our government has often been guilty of 'panic management,' so by all means we should attempt to eliminate this kind of reaction in the constitution by good, thoughtful planning for the future," said Charles Walters of Agaña Heights.

THE COURT OF LAST RESORT: In a close race, a Guam Supreme Court was favored over the current practice of appealing local cases to the Ninth Circuit Court of Appeals in San Francisco.

Fern Lomax, candidate from Santa Rita, said islanders should be able to go to an off-island court with further access to the U.S. Supreme Court to enjoy the same rights as U.S. citizens.

Some other candidates said a small island should allow off-island appeals to assure objective judicial review.

But Judy Guthertz, candidate from Mangilao, described the San Francisco appeal route as "an expensive venture" and said the local courts are "capable of resolving legal issues impartially and in the interest of justice."

What Should It Include?

WHAT SHOULD THE CONSTITUTION INCLUDE: While 16 respondents said the constitution should deal with internal law only, 11 said the document should include provisions defining Guam's relationship with the federal government and try to repeal certain federal laws restrictive to Guam's economy.

"I abhor the controls placed on Guam in the past (and) the present controls are only slightly more palatable," said Joyner. "But the Guam constitution should address itself to Guam's internal rule and the rights of the people of Guam. This should not prevent, however, the con-con from laying groundwork for a future status and presenting the President and the Congress with resolutions that express the desire for a status consistent

with the Guam constitution." "There is some legal debate whether the local legislation which called for the con-con allows delegates to address U.S.-Guam relations. The con-con is authorized to draw a constitution "within the existing federal-territorial relationship" and political status planners in the Legislature said the phrase would preclude any status negotiating via the constitution.

But Gujerrez said he will "liberally interpret" the enabling legislation to include U.S.-Guam relations in the constitution. "Otherwise our constitution will not be as significant as the time demands," he said.

On other questions delegates said by a 2-1 margin that they favor a local territorial income tax, set by island politicians, over the current federally mandated income tax system.

Three candidates added that the voters should approve all tax hikes.

On election law, candidates favored by a 5-1 margin an open, as opposed to a closed, primary election.

And most said the constitution should reiterate the U.S. Bill of Rights. The right of collective bargaining, equal employment opportunity and equal rights might be added, some candidates said.

NOTICE

The following Bank of America checks have been stolen from Asan Body Shop. Do not honor these checks as payment has been stopped at the Bank.

Check No.	7174	7183	7192
	7175	7184	7193
	7176	7185	7194
	7177	7186	7195
	7178	7187	7196
	7179	7188	7197
	7180	7189	7198
	7181	7190	7199
	7182	7191	7200



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STORE HOURS:
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Fashions for Spring



WOMEN'S DRESSES

Women's waist dress with red blue printed top and white skirt. Short sleeves and French neck tie for the waist. 100% polyester. Sizes 6 to 16.

24⁹⁹

WOMEN'S SKIRT SET

Dark skirt set, backless top with matching wrap around long skirt. Comes in orange, green and blue. 100% cotton. Tailor cut.

31⁹⁹



GIRLS' JUMPSUITS

85% polyester, 15% cotton, square neck, short sleeve, two front and patch pocket. Sizes 4 to 6.

10⁹⁹

GIRLS' SUNDRESS

Girls sundress with matching pants, comes in blue and yellow with button down front and eyelet lace bodice and bottom trim. 50/50 poly-cotton. Sizes 4 to 6.

8⁹⁹



WOMEN'S DRESSES

Short sleeve dress with a simple wrap neck. Matching sleeves and front arrow design. Beautiful summer look. 100% cotton. Sizes 7-13.

28⁹⁹

GIRLS' JUMPSUITS

Comes in red and blue with tan bow colored yoke. Zipper front on the waist and short sleeves. 50/50 poly-cotton. Sizes 8 to 14.

\$12

Con-Con Salaries Set

By Louise McLoughlin
Daily News Staff

Joe Dixon will receive \$22,000 to serve as executive director of the Constitutional Convention from June 1 through Dec. 31, Democratic Sen. Carl Gutierrez, convention chairman, has announced.

Dixon, former press secretary to Gov. Ricky Bordallo, will serve as a part-time political consultant to the governor after returning the press aide post in March for health reasons.

Gutierrez also announced the following staff appointments: —Robert Froseni as Con-Con public relations officer earning \$600 a month from June 15 through Nov. 30. Froseni was a press aide to former Democratic Sen. Adrian Cristobal, Adrian

Swanick, Roy Dennis and Allen Schi.

—Aida Gayle, a member of the law firm of Terzaghi, Gayle, Ticker, Lacey and Moore, as Con-Con legal counsel, \$2,000 for working June 1 through Dec. 31.

—Thomas M. Jacobson, \$700 a month to serve as Con-Con legal secretary.

—Brendette M. Lavinista, a former legislative employee, \$1,500 per hour to serve as Con-Con executive secretary.

Gutierrez said the Con-Con executive committee had 10 applicants for the executive director's job and the three top candidates, including Dixon, went through personal interviews.

One unsuccessful applicant for the job, Norbert Perez, 25, of Agaña Heights, told the Daily News Thursday that he was turned down for the job because the executive committee was suspicious that he volunteered to serve without pay.

"I wanted to serve the public and I think the whole idea of being paid for public service is wrong," said Perez, a technical staff member of Transpacific Communications Inc.

Gutierrez said the executive committee was not "particularly suspicious of Mr. Perez wanting

no salary; we just felt that Joe Dixon was the better choice."

Gutierrez added that the committee also felt that "we wouldn't have wanted over anyone who was working for free."

Dixon and his staff will be based on the third floor of the Bank of Tokyo building in Agaña, Gutierrez said, and they, A.H. Wain, has been promised to "cash in" \$200,000 in federal matching funds to augment the current \$200,000 budget appropriated by the 14th Guam Legislature for the Con-Con.

Con-Con members met twice this week with Wain. Gutierrez said, questioning him about the legal aspects of state power and their ability to alter federal relations with the island.

Wain had suggested off-island travel by Con-Con delegates, Gutierrez said, noting that a Washington, D.C., trip is planned for next week by Gayle, Gutierrez and Roque Flores, Con-Con assistant vice president for territorial and federal affairs.

The trio will be interviewing several mainland law firms as possible Con-Con consultants, Gutierrez added.



Perez: He'd take the job for no pay

Marijuana Conference July 28

A Conference on Marijuana will convene July 28 to study the possibility of decriminalizing marijuana, the Governor's Office said yesterday.

Participants will forward recommendations to the Constitutional Convention.

Steering committee members for the one-day conference include several members of Gov. Ricky Bordallo's staff. The conference was called, Bordallo's office said, "in response to the governor's desire to provide the people of Guam with the opportunity for a free flow of information on the possibility of the decriminalization of marijuana."

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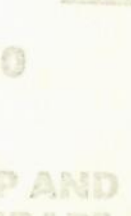
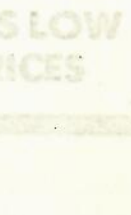


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PUBLISHED ON GUAM, WHERE AMERICA'S DAY BEGINS

VOL. 8 NO. 151 AGANA, GUAM SATURDAY, JULY 2, 1977

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Dignitaries assembled during opening speeches. (Daily News photos by P.J. Ryan)

Guam Begins Effort To Shape Own Destiny

By Paul Addison
Daily News staff

On July 1, 1977, George Washington and 54 other delegates were busily writing a constitution for the United States, which was to become the nation's political and legal cornerstone.

Yesterday, exactly 190 years later, and with the blessing of President Jimmy Carter, Vice President Walter Mondale and the Congress, delegates to the Guam Constitutional Convention officially took their places for the opening ceremony of

what promises to be a similar historic document for the island.

Gathered in a crowded white room on the third floor of the Bank of Toyko building in Agana, 29 delegates bedecked in leis and some 40 spectators and guests listened patiently to speeches from island dignitaries, which outlined the role of Guam's proposed constitution and the

historic impact it could have on all aspects of the island's development.

"This date, July 1, 1977, marks one of the most important milestones in the long history of the people of Guam," said Sen. Carl Gutierrez, Con-Con president.

"In the months to follow, we will find that writing a constitution is not an easy task. Like all gatherings of free men, there will be long trying days of work in which patience may give way to anger. There will have to be compromise and cooperation if we are to achieve our goal," he said.

Gutierrez paid tribute to Baltazar J. Bordallo and Francis Leon Guerrero who visited Washington in 1936 to present the need for political equality to Guam's people. This act, he said, led to a bill in 1937, out of which was forged the 1950 Organic Act.

Gov. Ricky Bordallo, wearing a black suit in contrast to most of the delegates who were dressed island-style, said Guam needed to frame a constitution to achieve progressive reform and resolve the island's relationship with the federal government.

"Let's face it," Bordallo said. "Guam's geographic location and demographic character leaves us no choice. Through bargaining, persuasion and compromise with the federal government, we must be able to regulate aviation, shipping, immigration and labor."

"Can we produce a political hybrid which combines the best features of economic growth and political stability similar to Hong Kong and Switzerland?" he asked.

Among the guests at the opening ceremony were Chief Judge Paul Abbate, Bishop Felixberto Flores, Lt. Gov. Rudy Sablan, military representatives, Northern Marianas legislative representatives and three members of the Institute of International Law and Economic Development from Washington D.C.

Three Con-Con delegates, Jim Underwood, Frank Lujan and Vicente Reyes, were not present at the meeting.



Judge Abbate: Food for thought?

Pomp And Practicality Both In First Day

By Judy J. Miller
Daily News Staff

The first day of the Guam Constitutional Convention quickly turned to practicalities and some amount of bickering. Nearly 100 constitutional proposals were hastily typed and added to a packet of provisions

introduced following yesterday's opening ceremonies.

Included among proposals were some that would abolish or weaken the powers of the Con-Con's executive committee — a group of officers who make most decisions

(Continued on page 4)

Hafa Adai

Fiestan Guam Opens

It's funtime, Guam. Fiestan Guam, incorporating both July Fourth and Liberation Day into one 24-day extravaganza, opened yesterday. Using the Guam Amusement Park this year, the carnival boasts the Yigo park's rides besides the usual fare of food and contests. The carnival even has its own bus line this year, so funlovers from even Merizo can get to Yigo for no more than 50 cents. For bus information see Page

3, where also Daily News photographer Carlos Viti offers some views of the fair moments before it opened.

B-1 Bombs

President Carter has recommended that the U.S. halt production of the controversial B1 bomber in favor of highly accurate, pilotless cruise missiles. See story, Page 2.

Dear Mr. Editor:

Until additional expense money is made available to the courts our island jurors will truly be in a box.

Gachong



Guam political pioneer B.J. Bordallo listens to son Gov. Ricky Bordallo's speech.

Carter Sends Greetings

In a letter to the delegates of Guam's Constitutional Convention, which met for the first time yesterday, President Jimmy Carter stresses the need for "careful balancing of sometimes conflicting interests so that the needs of all persons are met but no one's rights are compromised."

"Our tradition of a written constitution to set out the structure of government and the rights and responsibilities of each of the component parts and of the citizens has set a pattern for much of the world," Carter wrote.

"The people of Guam and of all the United States will be watching your effort with interest and great hope," he said.

Carter's message was one of several received from prominent mainland politicians.

Vice President Walter Mondale reiterated Carter's good wishes to the convention and noted the importance of "the momentous occasion."

"You have a great responsibility to fulfill as you work together to draft the document that will provide the people of Guam sovereignty over their internal affairs," he said in a telex.

Delegates also heard expressions of optimism from congressional leader Maurice Udall, who paid tribute to Guam Rep. A.B. Won Pat, "who has been the prime mover in providing congressional authorization to establish this new milestone in Guam's development for greater home rule."

Messages of support for the Con-Con also were received from Cecil Andrus, secretary of interior; Reubin Askew, chairman of the National Governors Conference; Phillip Burton, chairman of the House subcommittee on national parks and insular affairs; and Won Pat.

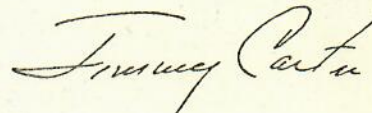
THE WHITE HOUSE
WASHINGTON

June 24, 1977

The responsibility of writing a Constitution for Guam is an exciting and challenging task. I am grateful for this opportunity to send greetings to the delegates who have been entrusted with this solemn duty.

Our tradition of a written constitution to set out the structure of government and the rights and responsibilities of each of the component parts and of the citizens has set a pattern for much of the world. The careful balancing of sometimes conflicting interests so that everyone's needs are met, but no one's rights are compromised, is a delicate but rewarding exercise of self-government by free people.

I wish you success on this historic occasion. The people of Guam and of all the United States will be watching your efforts with interest and great hope.



Pomp And Practicality Both In First Day

(Continued from page 1)

concerning procedural and money matters for the convention.

A faction of delegates believe that power is too great and have been warring with the central committee and Con-Con president Carl Gutierrez on the topic.

Among constitutional provisions proposed yesterday were those:

- Allowing the elected board of education rather than the governor to operate Guam's public schools.
- Guaranteeing equal rights to women.
- Requiring that the governor and senators be "native born of Guam."
- Saying the military is "held in strict subordination to the civilian powers."
- Making Chamorro the official

language of Guam and English the secondary language. Another proposal would make English and Chamorro the official languages of Guam.

One proposal would keep the Guam Legislature as a unicameral body; other measures propose to divide the Legislature into a house of representatives and a senate.

Several propositions guaranteeing islanders basic human rights were introduced, most of them similar to those offered in the U.S. Constitution.

However, some of those rights depart from the U.S. Constitution, including a proposal guaranteeing islanders housing, access to natural resources and parks and recreation.

Advice on the legal ramifications of the proposals will come from the three Con-Con lawyers who arrived on-island yesterday. Heading the team is Arnold Leibowitz, a Washington D.C. lawyer who has worked for political status commissions here.

Action on any of the propositions introduced yesterday will come after the measures are heard before Con-Con committees.

Con-Con delegates are scheduled to meet on Mondays and Tuesdays during July and August; Mondays, Tuesdays and Wednesdays during September; and daily except Friday in October.

Con-Con headquarters are in the Bank of Tokyo, Agana.

Ship Tour Tomorrow

Rear Adm. Jen Ching-wu, commander of a Republic of China "goodwill squadron," will host an open house for the public tomorrow aboard two Taiwanese ships.

The ships, the RCS Ran-Yang and RCS Nan-Yang, will be open to public tours from 10 a.m. to noon tomorrow at Victor Wharf on Naval Station.

Visitors should tell the security guard at the gate that they wish to visit the ships, a Navy spokesman said.

Capt. Cheng Li-chung, chief of staff, Capt. Leu Chung-kan, director of the political warfare department, and Capt. Weh Chin-man, commanding officer of Destroyer 954, will be on board to greet the public.

This is the second time ships from the Republic of China have visited Guam, Navy officials said.

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Computer Starts

You'll still have to offer a smile and about \$5 when you get a Guam's driver's license but you may have to offer less effort. GovGuam officials expect to half the time it takes to issue licenses with the official christening yesterday of a computerized licensing system.

GovGuam employes can call up pertinent information to renew your license, punch a button and reprint it on a new card. The only

Guam Driver's License					
LICENSE NUMBER	EXPIRES DATE				
1234567	CHAMETTOR				
5-01-81	0000				
EXPIRATION DATE	RESTRICTIONS				
5-01-81	5-01-81				
SEX	HEIGHT	WEIGHT	HAIR	EYES	MARKS
M	5-11	150	BRO	BLU	
ISSUE DATE	ISSUE BY	EXPIRES DATE	EXPIRES BY		
5-20-77	ALD				
SIGNATURE					
ANTONIO T. PEREZ					
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offering by the licensee will be a smile for photo identification and the cost of renewal or a new license.

While the new system offers advantages to both GovGuam clerks who had to hassle with manual systems and to licensees who suffered waiting in long lines, traffic violators may curse it.

Failure to pay traffic citations will be noted by year's end in the computer. Island police who call up that information when checking out a driver pulled aside could arrest the tardy violator.

Installation of the \$5-million computer is part of a local effort to get rid of expensive, time-consuming and outdated manual procedures.

The changeover to mainframe computerization will not be without a Guam touch.

Because many roads are unnamed here, and home addresses even less common, the computer has been equipped to note a driver's home location thusly: Antonio T. Perez, Behind Gas Station, Yigo, Guam.

"Three coconut trees down the street," would not be an uncommon computer address, said Ron Schmidt, computer consultant from the Mauchly Wood Systems Corp., of Boise.

Schmidt said GovGuam since September has been entering driver information into the computer files. One name found missing in the current card files was that of Gov. Ricky Bordallo whose license had expired, Schmidt said.

After that revelation the Governor was invited to the first floor Pedro's Plaza computer center where he yesterday received the first driver's license printed by the computer system.

The \$500,000 computer price tag is being paid from federal highway funds except for \$163,000 the police department is seeking from the Legislature, a spokesman said.

Ed Board Hunts For Negotiator

A professional negotiator is being sought by the Territorial Board of Education as its representative in teacher-contract talks, Dr. Arthur Jackson, board member, said yesterday.

Contract talks are scheduled to resume June 13. They have been in recess since September 1976.

The board decided to call in a professional negotiator during a four-hour executive session Tuesday.

"Because a professional has the background in labor-management relations, we feel they would represent the Department of Education well. We are not trying to give anybody the shaft but we would like to have a contract we can live with," Jackson said.

"We are trying to make sure that a contract would be as equitable as possible for all parties," he said.

If the board hires a negotiator, it will not be a first, Conrad Stinson, Guam Federation of Teachers president, said.

Although Joseph Rhatigan, DOE employe management officer, negotiated the last contract, a professional outsider represented the board in contract talks in 1970 and 1972, Stinson said.

"If the board wants to have a special negotiator, that's okay," Stinson said.

Jackson said the acting director of DOE, Sylvio E.P. Guzman has been asked to contact five possible candidates for the board's negotiator. Two of candidates are on island, he said.

Meanwhile, the board is looking for ways to fund such a position.

Concealed Gun Costs \$1,000

Jacinto S. Marquez, 25, of Yigo was fined \$1,000 yesterday in Superior Court after his conviction last week on a charge of carrying a concealed weapon.

Under the law prohibiting concealed firearms, Marquez faced a minimum prison term of two years or the fine but lesser jail terms are excluded.

Judge John Baker, however, imposed only the fine after receiving a favorable probation report on the defendant.

Marquez was arrested after police saw him drive from an Anigua nightclub in his car at a high rate of speed. The gun was later discovered under his shirt.

Marquez told the police that he found the gun at the bar and that he intended to turn it

over to the Department of Public Safety.

Court records showed that Marquez did have a gun registration but that it did not allow him to carry the .22-caliber pistol he was arrested with.

Island lawyers have complained that the law does not give enough leeway to the judge in sentencing since no provision is made for lesser jail terms.

An 18-year-old high school student convicted of the same charge was sentenced last month to two years in the Guam Penitentiary when it was determined that he was carrying a small caliber homemade zip gun at John F. Kennedy High School.

The maximum sentence for the charge is five years.

Benefit Dance Scheduled For JFK Band Director

Honor society students from Agueda Johnston Junior High School will hold a benefit dance tomorrow for Martin Graves, a local high school band director who has been in an intensive care unit in Osaka, Japan since April 14.

Graves, 57, has been a GovGuam teacher for the last 15 years.

The dance will be held at the Sinajana Youth Center.

The \$1.50 admission fee will go to a fund to help pay for Graves's hospital expenses, a spokesman for the honor society said.

The benefit dance, which begins at 7:30 p.m. Friday, will

Graves, a band leader at John F. Kennedy Senior High School, suffered a stroke April 14 while he was accompanying a group of local high school and junior high school students on the Japan trip, school officials said.

Rebate Bill Signed

Businessmen will be given a 75 per cent income tax rebate on income derived outside of Guam, Gov. Ricky Bordallo decided yesterday.

He signed legislation senators said is intended to promote economic development on Guam by allowing individuals who

become residents to pay little income tax on their income earned off-island. The tax break will not apply to businesses already headquartered here.

The legislation was sponsored in the Legislature by Republican Sen. Eddie Calvo.

Building Claim Sky High?

By Paul Addison
Daily News Staff

A claim by the Daisue Construction Co. for almost \$500,000 necessary to complete one phase of a \$14 million low-cost housing project is more than \$400,000 too high, an independent audit says.

The audit, carried out by Touche Ross & Co., certified public accountants, and dated June 1, says that Daisue's total claims amounted to \$481,502 for material, labor costs, equipment rentals and overhead price increases for a site under construction in Dededo.

However, Touche Ross says that the Guam Housing and Urban Renewal Authority (GHURA) 500 contract with Daisue, which was signed in February 1975, stipulates that increases are to be "based upon actual, proven increases in the cost of materials and supplies."

Based on the contract, Touche Ross found that the increases incurred by Daisue for material price increases was \$54,393.

Last month Daisue was in contention with GHURA about whether the builders would give a 10 per cent "good faith" bond to GHURA to assure it could finish construction on the third phase of the project.

The Touche Ross audit was carried out at the request of the GHURA board of commissioners and related to increases in cost for site 3 of the project in comparison with site 2.

Construction on site 3 is scheduled to be completed this month. Altogether, six sites have been planned and two are finished.

Touche Ross pointed out that

its examination did not include whether the quantities of materials allocated by Daisue to site 3 reflected the normal requirements for the site. It also said it had not expressed an opinion on the financial amounts because the procedures used were not sufficient to "constitute an examination in accordance with generally accepted auditing standards."

Joe Dizon Hired For Con-Con Post

Joe Dizon, former press secretary to Gov. Ricky Bordallo, will be executive director of Guam's Constitutional Convention.

Dizon still serves as a part-time political consultant to Bordallo after resigning his media post for health reasons. Dizon had been the Governor's speechwriter and public affairs specialist since January 1975.

A con-con press release did not reveal Dizon's salary and officials could not be reached for comment after business hours.

Also hired were Andy Gayle, legal counsel, a member of the law firm of Trapp, Gayle, Tefer, Lacy and Moore; Wallace Roberto, sergeant-at-arms, a former legislative employe; Bessie M. Jacobsen, legal secretary; and Bernadette M. Lastinoza, executive secretary, a former legislative employe.

Hiring decisions were made by the con-con's executive committee which is made up of con-con officers.

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Stolen Funds Could Hit \$60,000

By Terry Cornelius
Daily News Staff

The total amount of funds milked from Guam's Public Health Department could go as high as \$60,000 as an investigation continues into an embezzlement scheme recently outlined in courtroom charges.

Public health clerk Teresita Leon Guerrero Borja, 26, of Lalo, Barrigada was arrested Monday in connection with the embezzled funds. She was freed on bail after posting \$1,000 yesterday with

Superior Court.

According to a court document filed by William Berger, an investigator with the Attorney General's Office, Borja admitted that she kept licensing fees paid to the environmental health division of public health.

Borja told Berger she alone handled funds for the division. She said that she spent the embezzled funds on home improvements, furniture, Christmas gifts and cash gifts to relatives.

Borja was charged with embezzling

\$27,405 that turned up missing in an audit conducted by a new public health controller who found that receipts didn't match funds taken in by the department July 1975.

Sources have noted that the investigation into the loss is continuing, however, and that there were indications that the total amount of money bilked from the department could reach \$60,000.

Discrepancies in the division's account were first discovered about three weeks ago and information forwarded to health

director Joaquín Camacho, according to deputy director Ernesto Cid.

Camacho later turned over the findings to Gene Ramsey of the Governors' Office and to the attorney general, Cid said.

Borja's bail was initially set at \$1,000 on Monday but Judge Paul Abbate gave her until yesterday to post the money needed to keep her out of jail.

Cid said that Borja had been with the department since late 1972 and that employees of the department were shocked to learn of the woman's arrest.

Senators May Repay Illegal Loan

(Continued from page 1)

propriated for the overexpenditures.

"We will submit a report to the legislature accounting for every penny of the money we spent," Toribiong said last week.

"We informed the speaker (Sadang Silmai) that we planned to take the trip to Singapore and that we would incur indebtedness to finance the trip," Toribiong said.

Another committee member, Ngratkel Etipisong, a prominent businessman and an admitted supporter of the proposed superport, who took all three trips - to Singapore, Japan and Washington - said Silmai also signed the loan agreement.

Silmai, however, denied in an interview that he had prior knowledge of the loan. "I heard about the loan after it was consummated with Tmetuchl. I cannot say anything more about the loan until I receive the report from the special committee."

Silmai also denied knowing the exact terms of the loan.

"The TT legislatures and their committees lack the authority to borrow money from any source," said TT Deputy Atty. Gen. Mamoru Nakamura, who was in Palau last week.

Arthur Ngratksong, acting

legislative counsel, also said last week the special committee has no power to borrow the money.

Sources close to the legislature said the Liberal party, which dominates the legislature, will see to it the money is appropriated to repay Tmetuchl, who is a leader in the party.

District Administrator Thomas Remengesau declined to say what action he would take if the legislature approves funds to repay the loan.

"I do not know about the loan nor the arrangements for it," Remengesau said. "I will cross that bridge when the bill is submitted to me for approval."

Created in January, 1976 the Special Committee on Palau Port Authority is charged with:

- Compiling such information and data and to conduct such studies as it may deem necessary concerning the establishment of Palau Port Authority which shall manage, supervise and regulate the operations of all ports and activities and transactions in such port.

- Representing the Palau Legislature in the proposed feasibility study of a possible superport in Palau.

- Representing the Palau Legislature, with its approval, in

any discussion or negotiation concerning any proposal relating to the operation of the existing ports or construction of new ports.

The special committee to date has submitted only one report to the legislature. The report, dated Dec. 15, 1976 and few in Palau have seen the following conclusions:

- Palau has many potentially developable natural deep water harbors both inside and outside the reef lines which could be adapted for a variety of international transshipment uses.

- Palau is said to have a unique environmental character as demonstrated by increasing interest in the world press regarding the preservation, protection and conservation of the marine environment of Palau.

- Palau has an opportunity to develop international-port companies and facilities that could significantly affect the social and economic development of the district and that if such companies and facilities were properly directed, supervised and controlled, adequate preservation, protection and maintenance of the unique environment of Palau could be assured.

- Palau's natural deep water harbors that could be developed would require some integrated use of outer and inner reefs, shoal areas, lagoon waters and sea approaches to the district as well as some use of coastal land areas.

In conjunction, the special committee recommend formation of an Environmental

Protection and Port Development Authority of Palau (EPP-DAP) "to protect the reefs, shoals, coastal lands and lagoons and territorial waters of Palau while developing such areas for the benefit of the people of Palau without sacrificing the unique environmental character of Palau."

The report said such an authority would be nonprofit and owned by the Palau Legislature, which would provide funds for its operations until it became self-supporting.

The special committee asked in the report that the legislature request U.S. funding for its first year's operations with \$200,000 from the funds already allocated in 1977 for capital improvement projects in Palau.

Troutman May Receive Law Commission Post

By Judy J. Miller
Daily News Staff

Former Atty. Gen. Charles Troutman, fired from his job last

week, says he may take a job with a legislative law group.

Republican Sen. Jerry Rivera, chairman of the Select Committee on Police Corruption which elicited testimony Troutman now says was the final blow leading to his firing, has asked Troutman to consider a commission job.

But Rivera first must convince the Legislature to resurrect the Law Revision Commission which in past years has done major reworking of Guam's penal and criminal procedures and criminal codes.

Troutman formally resigned his position Monday, the same day Don Parkinson officially took over the post.

In his resignation letter, which he would not reveal publicly, Troutman reportedly disagreed with some claims by Gov. Ricky Bordallo that Troutman ran a slipshod office.

The former top public attorney reportedly complained that Bordallo's own budget office blocked the hiring of attorneys to strengthen a criminal division sometimes viewed as inept.

The former attorney general said his firing "in a manner came as a complete surprise.

But I had been getting hints that he (the Governor) was not too happy," Troutman said.

Bordallo is seeking an attorney general who shows an iron-fisted attitude concerning crime. Troutman said he probably failed to fill that order.

"I'm not a red hot prosecutor," Troutman said, citing his strengths as civil procedure and research.

Troutman said his successor, Parkinson, is a good prosecutor but that another lawyer Troutman had hired for the office a month ago has a better record of court victories.

Con-Con Delegates To Set Rules

Guam's 32 Constitutional Convention delegates meet today for the first time to set ground rules for their July 1-Oct. 1 session.

The elected delegates will write a constitution to serve as Guam's legal cornerstone. It must be ratified by President Carter and Guam's voters before taking effect.

Today's organizing session is scheduled to start at 10 a.m. at the Legislature in Agaña.

Sex Before Health, Rules Senators' Order Of The Day

Senators yesterday bypassed a decision whether to create a government-operated prepaid health plan to cope with privately owned and operated services here.

The matter comes before lawmakers again today in a session scheduled for 2 p.m.

Many members of Guam's health community trekked to downtown Agaña to watch senators debate creation of a health care authority to set prepaid health plan would

slice away some of the business now held by Family Health Program and the Health Maintenance Life programs.

Instead of a lofty argument on private sector versus government-offered services, the observers saw a minibattle of the sexes over a proposal to enact the Equal Rights Amendment here.

ERA proponents currently are battling to have the amendment, which prohibits discrimination against women, ratified in enough states so that it would be added to the U.S. Constitution.

On Guam, Democratic Sen. Howard Trapp, supported by Democratic Sen. Katherine Agnon, proposes to write the amendment into local law.

Agnon, the only woman in the Legislature, accused her male counterparts of using parliamentary ploys to delay passage of Trapp's proposal after hour-long cries that the bill should not be passed without a public hearing.

Agnon aid passage of the bill is urgent because it affects the well-being of the women of Guam. She said senators arbitrarily have waived public hearings in the past for major legislation they sponsor.

In the end, no action was taken on Trapp's proposal although Agnon managed to push through a resolution urging the states to ratify ERA.

Agnon and Trapp planned to try for passage of the ERA bill again today.



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Gutierrez Elected Con-Con President

By Judy J. Miller
Daily News Staff

Guam's constitutional convention may focus national attention here, and residents should take the opportunity to speak up about mainland political happenings which sometimes hurt the island, says con-con president Carl Gutierrez.

Gutierrez, a Democratic senator from Agaña Heights, was elected to his post yesterday by the 32 islanders who will write a constitution between July and October.

He Made It On 2nd Try

By Judy J. Miller
Daily News Staff

Sen. Carl Gutierrez, D-Agana Heights, yesterday was elected to preside over 32 islanders gearing up to write Guam's constitution.

Gutierrez was elected on the second ballot of a five-man contest at the constitutional convention's organizational meeting at the Legislature yesterday. The second ballot run off gave Gutierrez 19 votes and delegate Tony Yamashita 12 with one delegate not voting.

Also vying for the position were T. Frank Flores, former Judge Vicente Reyes and former Senator Frank Lujan. The delegates meet again Tuesday to choose committee chairmen and lay groundrules for the con-con which formally opens July 1 and ends Oct. 31.

The document produced during that time will replace the Organic Act, handed down to Guam by the federal government in 1950. Since that time, leaders here wanting more local control launched a small campaign which eventually reached Washington, D.C. There congressmen okayed legislation last year allowing Guam to write its own constitution.

The 35-year-old politician and construction company president said that in addition to forming a document to serve as Guam's legal cornerstone, con-con delegates should make use of new pipelines to Washington to speak on Guam's future relations with mainland USA.

That relationship should include tight political bands with the U.S. but also a loosening of federal ties that hurt the island economy, Gutierrez said.

He said he will seek a solicitor general's opinion on whether federal legislation convening Guam's con-con allows the constitution to exempt Guam from federal laws whose blanket application here does not serve the island's development.

Some here contend that the constitution may only deal with Guam's internal rule and that any loosening of federal shipping and air laws must be negotiated separately. Subscribing to that theory is Sen. Frank Blas, chairman of the Political Status Commission. He said yesterday he will go ahead with commission plans to meet with a federal negotiator on political status questions unless con-con delegates rule those questions within their jurisdiction.

Gutierrez said that when the constitution is forwarded to President Carter for his approval, con-con delegates should at least add a document proposing certain federal laws be lifted here. The Jones Act, a shipping law that requires only U.S. bottom boats to be used commercially, prohibiting use of cheaper foreign boats easily attained here, might be one target for exemption, Gutierrez said.

"The time is ripe to move along with the pace of everybody else in the Pacific," Gutierrez said, pointing to the recently passed Northern Marianas constitution which he said allowed citizens there a better relationship with the U.S.

"We have been good U.S. citizens and they (the U.S.) should take that into consideration," he said.

The con-con president has been a force behind Democratic politics since 1972

when he was elected to the Guam Legislature.

Political observers align Gutierrez with Democratic Gov. Ricky Bordallo who named Gutierrez to his senatorial state last November.

But the new con-con president said for purposes of the con-con he is willing to give up his partisan ties, and in his acceptance speech he urged other delegates to do the same.

In the political world, Gutierrez describes himself as a grassroots politician whose goals are to deal with the smaller problems which plague islanders but do not generate great attention.

In his lighter moments, Gutierrez often becomes involved in legislative shenanigans which later become island folklore.

In May he was evicted from the Legislature for wearing old clothes and a hat in the session hall. Then in June he said the Legislature needed a mascot and pulled a clucking, flapping chicken from a brown paper sack he had secreted into the Legislature. That incident followed a gambling vote in which some proponents of legalized casinos, including Gutierrez, backed down on a second vote on the issue. Those politicians were dubbed "chicken" by their peers.



GUTIERREZ

Early this year he appeared headed for a punchout with Republican Sen. Jerry Rivera over a fight for office space in the Legislature's west wing.

Then in March he was the victim of Republican Sen. Ben Ada who let air out of the tires of Gutierrez's publicly owned automobile because Ada claimed Gutierrez was not cooperating with a legislative car pool policy.

Gutierrez, married and the father of three children, is president of Carlton Enterprises.

Next: Village Power

Constitution writers are leaning toward filtering downtown political power out to the villages, constitutional convention president Carl Gutierrez said yesterday.

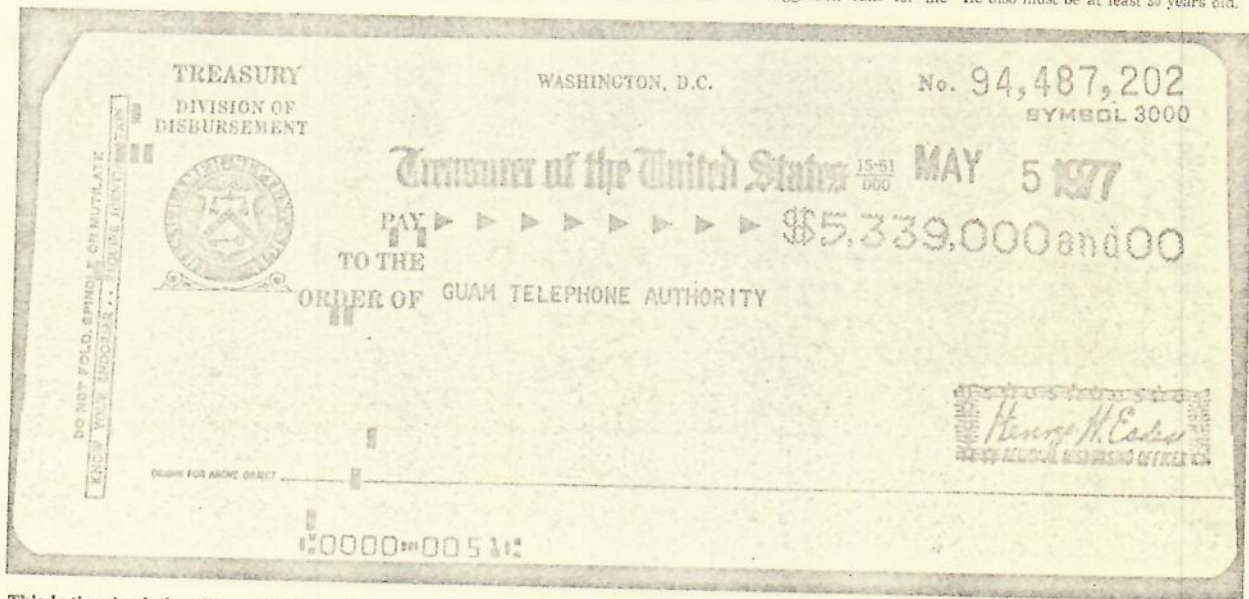
While lobbying for votes to win his post, Gutierrez said he found most of his 15 staunch supporters in favor of reducing the number of senators in the Legislature and allowing village councils headed by elected mayors instead.

Several taxing schemes to give money to the village councils also have been proposed. One suggestion calls for the

Guam Legislature to appropriate budgets to each of Guam's 19 villages, he said.

Another constitutional issue which Gutierrez predicts will be disputed in the 120-day con-con is whether a candidate must be born on Guam to run for Governor.

Guam's Organic Act, which will be replaced by the constitution, states that the Governor must be an eligible voter who has been a U.S. citizen and resident of Guam for five years before the election. He also must be at least 30 years old.



This is the check that GTA officials have been waiting for since last year: the first drawdown of a \$27 million loan from REA to upgrade the local phone system.

Long-Awaited First Drawdown Comes

(Continued from page 1) the rest of the money from REA, Ricketts said.

REA head David Hamil has said the loan, which GTA has 35 years to pay back at 5 percent interest, will help give Guam "the best telephone system possible." The loan funds, he said last month, will improve

service for 12,000 present subscribers and connect more than 11,000 new subscribers.

GTA also plans to construct a new dial central office building, two new exchanges and more than 700 miles of underground line.

For more than a year GTA has been negotiating with

REA for the loan.

Negotiations were marred earlier this year by GTA board disagreements with former manager J.J. Behan. He was the initiator of the loan process and was "substantially responsible during the early days" of the loan negotiations, said REA assistant administrator

Ray Ballard.

Behan's contract expired March 5 and he was not rehired by the board. Since then, Joe Rivera has been acting manager.

A new manager, James T. Naylor, is scheduled to arrive in Guam this morning. When Behan's contract was

not renewed, REA froze the loan until the agency was satisfied of Naylor's qualifications for the job.

REA also made it a part of the contract that a comprehensive board manager relationship statement be signed by the board laying out the new managers' responsibilities.

Con-con delegates tabbed

By Judy J. Miller
Sunday News Staff

Thirty-two constitution writers, picked by voters yesterday, will meet in July to give Guam what its citizens hope will be an improved posture in the world.

Winners by village, according to unofficial returns late last night:

Vicente T. Diaz, Asan; Jesus S. Quinata, Umatac; Judith T. Won Pat, Sinajana.

The election of delegates to write a Guam constitution was the second in the Western Pacific, taking place as other U.S. protectorates and possessions are clamoring for self rule while maintaining ties with the U.S.

In line with those demands, the U.S. has begun altering its policy toward Guam, allowing the unincorporated territory and other Western Pacific possessions known mostly for their strategic location, increased autonomy in determining their own political future.

The policy change came as the tiny islands matured politically and grew disenchanting with laws not locally formed nor necessarily responsive to island needs.

Delegates to Guam's Constitutional Convention, which will meet July through October to write the island's first locally mandated constitution.

The document must be approved by a majority vote of Guam's electorate after scrutiny by President Carter.

In a survey of 40 of the 112 Con-Con candidates, respondents showed a strong preference for weakening the powers of the Governor and strengthening village government by giving commissioners more power or by electing village councils and mayors.

But generally the delegate races did not rely on such issues and campaigns were

lower key than those conducted island-wide.

The Con-Con candidates were not identifiable by party lines and their campaigns were equally nebulous from any other than a village perspective.

Unlike islandwide political races, observed by islanders via an onslaught of media ads, the 112 Con-Con candidacies were concentrated on the village level and street stomping and leaflet distribution marked the extent of most campaigns.

Any partisan support of a candidate was subtle at best because of a law restricting it but political insiders say efforts were made to get party candidate on the ballot.

The platforms on which candidates stood generally were devoid of any hot political issues and one candidate, seen waving to voters yesterday, said that in homes he visited islanders wanted to talk about gambling, not constitution writing.

"Most of the issues here are very difficult to understand and just are not readily grasped by the average guy," explained Chuck Bacchi, a campaign strategist and aide to Republican senators who sponsored local law convening the Con-Con.

"You can get up and talk about crime but that doesn't do much of a job for drafting the constitution. People looked more at whether a guy was a college graduate and what his experience was," he said.

Minority representation in the Con-Con might have been an issue capable of equaling that of gambling but, according to Bacchi, any talk on the topic just wasn't there.

But at least one Filipino group here, MAUG, endorsed a slate of candidates although it was not limited to Filipinos.

who make up about 20 percent of Guam's electorate.

Otherwise campaigning seemed mostly personal and Bacchi said mostly well known candidates with a community reputation and family support could win.

First step for the delegates will be to meet May 4 to lay groundwork for the Con-Con which is to meet from July 1 to Oct. 1.

During that period, delegates will write a constitution delineating powers of the Governor, the Legislature and the courts. The document will be superseded only by the U.S. Constitution.

A short legal paper identifying some issues the delegates may deal with is being prepared for the May 4 meeting.

Unlike constitution writers in the Northern Mariana the delegates will not be given voluminous briefing papers to outline decisions they would have to weight when forming the Guam government.

"For the Legislature to have done that (hire a consultant to prepare the briefs) would have opened us up to the charge that we were interfering with delegate prerogative," Bacchi said.

Instead delegates will probably choose their own legal counsel on May 4, deciding on their own how much of the legwork will be done by consultants, Bacchi said.

"I think at the beginning we can't expect to see the delegates go right into daily session and hammer out language for a constitution. They're going to have to separate into areas and begin some research and select some legal counsel and give him time to do some work."

"I could see them going out in village meetings in the beginning to try to get a feeling as to how the constitution should address itself to certain areas. Later in the summer they can sit down and start

looking at language," he said.

Talk of writing a Guam constitution to replace the Organic Act, the island's cornerstone since 1899, began not long after the federal government handed down the original document.

Talk turned to convention in 1969 but the work of those delegates, a 726 page book of proposals, never materialized into a constitution.

Although the exercise proved futile in terms of freeing what some felt were the shackles of a governing document written locally, the effort percolated local interest in Guam's political status.

In the next Legislature, and two thereafter, Political Status Commissions compiled research telling Guam voters they needed a political status change.

The commission efforts were not always popular. Work of the Democrat-controlled 1974 commission was labeled "un-American" by its critics and the local newspaper took issue with spending \$150,000 on research which led the commission to criticize Guam's history of occupation by Spanish, Japanese and the United States.

Then in October last year, Congressman A.B. Won Pat saw his congressional bill convening a Con-Con here signed by then President Ford.

That signing was followed by an island-wide referendum in which voters chose overwhelmingly to keep close ties with the U.S. but to write a separate constitution.

Statehood, independence and the status quo—remaining an unincorporated territory ruled by the Organic Act—lost out.

Local legislation calling for yesterday's election and setting the July Con-Con was passed by the Republican Legislature and signed in December by Gov. Ricky Borda-

Complaint on con-con race

Certification of Tamuning con-con races was in doubt late last night after a candidate from the village complained of voting irregularities.

Mark "Papa" Martinez filed a formal complaint with the Election Commission after learning that a precinct worker told a voter he was no longer on the ballot.

He said a Tamuning resident who had intended to vote for him changed her vote after the precinct worker made the statement.

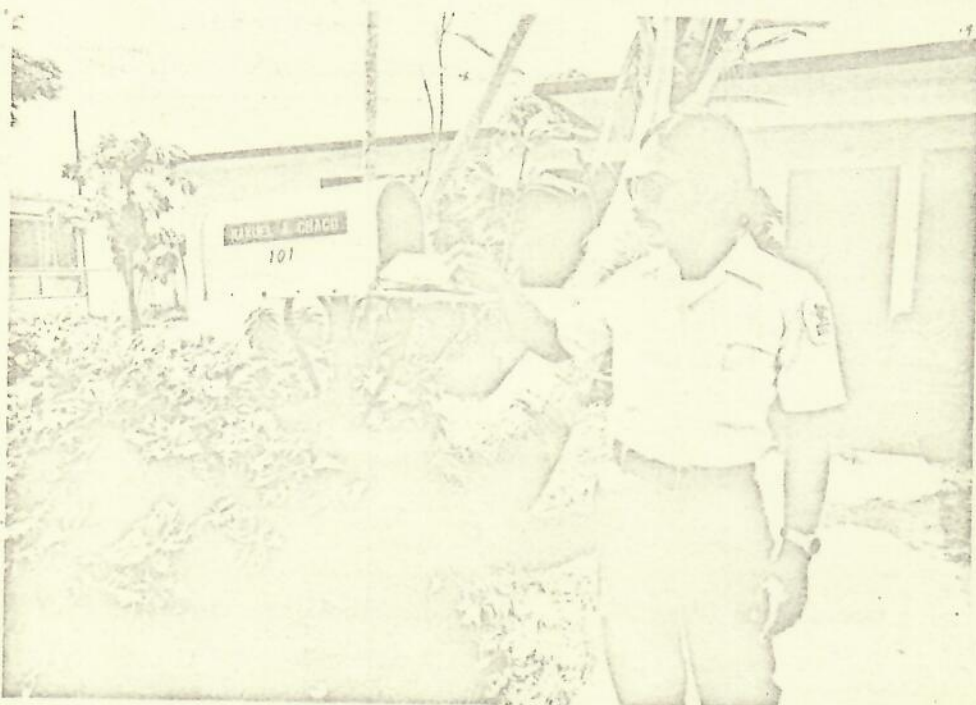
Martinez said that Sister Barbara Ungacta was given the erroneous information as she went in to cast her ballot

at the Tamuning Elementary School. Sister Ungacta signed a statement corroborating the claim.

Election officials said they would hold off certification of Tamuning races if Martinez loses by five or less votes. Should that occur a hearing would be

held to look into Martinez's claim and action to be taken, officials said.

As the early Tamuning precinct results filtered in last night, Martinez was running second behind Tony Yamushina by a 10-vote margin. Tamuning is entitled to three con-con seats.



Inaugural mail

Door-to-door mail service started on-island yesterday. Ed Tedtaotao delivers mail in Jonestown. (Sunday News photo by Carlos Viti)

Ed Board: Certified Today

By Susan J. Marks
Daily News Staff

For the first time the people of Guam have elected a board of education. Following a 53.06 percent turnout of registered voters in Saturday's election, 11 people were selected to serve on the Territorial Board of Education. These people will be responsible for the island's nearly \$50 million education program.

Five of the 11 elected with the highest vote totals in each of their districts will serve through January 1981. These winners are: Herman L. Skipper, District 1 (Dededo, Yigo); Juan Untalan Baza, District 2 (Barrigada, Mangilao, Sinajana); Gloria B. Nelson, District 3 (Tamuning, Agaña Heights, Mongmong-Toto-Maite, Agaña); Pilar C. Lujan, District 4 (Chalan Pago-Ordol, Yona, Talofofo, Inarajan, Merizo); Pedro L.G. Roberto, District 5 (Umatac, Agat, Santa Rita, Piti, Asan-Maina).

Elected for two year terms through January 1979 with the second highest vote totals in their districts were: Jose E.

Cepeda, District 1; Arthur A. Jackson, District 2; Franklin S. Cruz, District 3; Felipe G. Borja, the only incumbent board member running in the election, District 4; and Vicente Q. Sanchez, District 5.

Also elected to a two-year term as the unopposed youth candidate was Josephine Onedera Maasao, 16.

"I don't really believe there were any surprises on who won," Conrad Stinson, Guam Federation of Teachers president, said yesterday. GFT and the board have been negotiating a new teacher contract since February 1975 but have not been able to reach agreement.

Three of the 10 adult winners to the board were endorsed by GFT's Committee on Political Education prior to the election. They were Cepeda, Jackson and Cruz.

COPE also cited Skipper, an employee of the Attorney General's office, for a possible conflict of interest.

However, yesterday Stinson said, "The people have spoken and that's it. We will work with whoever they have chosen."

GFT is waiting to find out who will be the director of DOE, Stinson said. Sylvia E.P. Guzman is the acting director, replacing Albert T. San Agustin who resigned Wednesday.

In addition, before taking any action, the GFT is waiting to find out the new board chairman and what its policies will be, Stinson said.

Before the election, 8 of the 10 candidates responded to a questionnaire on their views. All favored some changes in the financial operations of DOE. Roberts and Sanchez did not answer the questionnaire.

Borja, the incumbent board's chairman, Lujan and Cruz said they were in favor of giving the board taxing authority. Skipper said he opposed it because of the problems involved in two groups, the Legislature and board, having taxing powers.

Jackson, dean of student affairs at the University of Guam, said he was in favor of a board of education having the authority to levy property taxes.

However, Jackson said because of

existing financial burdens on the taxpayer, local money should be earmarked for education by the Legislature. Another key issue facing the new school board is collective bargaining with the teachers.

"Unionism per se does not issue quality education," Lujan, a former associate superintendent of curriculum instruction, said.

Collective bargaining is necessary to improve working conditions for teachers, Borja said. But, he said, "It does not mean giving the union all it demands. Management must still continue to manage." And among new board members suggestions to improve DOE were upgrading of administrative management—Cruz; emphasis on teaching reading skills in schools—Baza, Jackson, Skipper; and more emphasis on vocational education—Cruz.

The new board will take office today following certification by the Guam Election Commission. Each member will receive \$75 per meeting attended, with a maximum of \$300 in any one-month period.

Con-con Groundwork Laid

By Judy J. Miller
Daily News Staff

Election commission officials are to certify today results of Constitutional Convention races which saw 32 well-known village personalities chosen to write a Guam constitution separate from that of the U.S.

Unofficial winners with all precincts reporting are: Republican Sen. Jim Underwood of Agaña; Vicente T. Diaz of Asan; Edward W. Chagnulaf of Piti; Francisco Q. Cruz and Jose W. Tuguerro of Agat; Jesus S. Quinate of Umatac; Jesus M. Tedpahago of Merizo; Donald I. Weakley of Inarajan; Thomas C. Leon Guerrero and Roque B. Eustaquio of Yona; Frank G. Lujan of Chalan Pago-Ordol; Judith T. Won Pat and Vicente C. Reyes of Sinajana; and Democratic Sen. Carl Gutierrez of Agaña Heights.

Other winners are Vicente P. Perez and Ted Nelson of Mongmong-Toto-Maite; Jesus L. Perez and Joseph C. Cruz of Barrigada; Judith P. Guthertz and Felix L. Crisostomo of Mangilao; Steve F. Eichner, Tony Yamashita and Mark Martinez of Tamuning; Prospero Zamora, Ernesto Natividad, Joseph F. Soriano, Martin C. Benavente and Frank C. Guzman of Dededo; T. Frank Flores of Yigo; and Gregoria M. Borja and Jose D. Sarmiento of Santa Rita.

There were few closely fought races. Most candidates escaped defeat by at least a 50-vote margin. Herbert Johnston of Asan narrowed that gap by missing a Con-Con slot by 25 votes. Carmen A. Kasperbauer lost in Dededo by 15 votes.

One hundred and twelve candidates ran in their home villages for seat allotments determined by voter registration rolls. For every 750 voters, a village receives one Con-Con seat.

Official figures showing voter turnout on the Con-Con races were not available last night, but in villages where it could be determined from available statistics, about 45 percent of the eligible voters cast a ballot.

The nonpartisan campaigns were less visible than those that emerge around November, and less money changed hands to support Con-Con candidates.

Because the Con-Con races were on the village rather than islandwide level, campaign styles were personal, with door-to-door campaigning and leaflet distribution, political observers said.

Republican Sen. Jim Underwood said he purposely kept his campaigning low key "primarily because I was a senator and I don't want to confuse politics with what was basically a nonpartisan election."

The Agaña winner said he spent about \$350 on his campaign to pay for a mailout to Agaña voters.

Although Con-Con delegates face weighty decisions in forming Guam's constitution, Underwood said campaigning on any constitutional issues would have been unwise.

"There is a difficulty in trying to arrive at specifics of what should be accomplished in the Con-Con," Underwood said. "You might be going beyond the personal interest of the individual (voter). The fact that the election was nonpartisan made (Con-Con) goals even harder to get across."

Vicente Reyes, 68, rested mainly on his laurels as a former judge in the Superior Court to tie up one of two available Sinajana seats.

"I went to see my friends and told them to remember me," Reyes said, adding that talking to them did not even require blazing a door-to-door trail.

Underwood said yesterday he is happy with his resounding win (the more than doubled the votes of his opponents) and expressed optimism about the makeup of the Con-Con.

"I think it (the delegate composition) is representative of the general interests of the island. There are both government and business interests as well as a cross-section of the ethnic backgrounds on Guam which is an important aspect," he said.

But Reyes, his thrill with victory apparently worn away, said he has already

started to worry about the task ahead of him.

"I don't feel good at all," he said of his election win. "It (victory) will mean I have to do a lot of homework and library research," he said.

The 32 Con-Con delegates will meet May 4 to lay ground rules of the convention.

The delegates will convene from July 1 to October 1 to structure a constitution which will be Guam's legal cornerstone.

Talk of writing a Guam constitution to replace the Organic Act, decreed to Guam by the federal government in 1950, began almost two decades ago.

A constitutional convention in 1969 did not produce a locally written constitution but encouraged further effort toward making Guam a more self-governing territory.

In September islanders overwhelmingly decided they wanted close ties with the U.S. but a separate constitution.

Local legislation calling for yesterday's election and setting the July Con-Con was passed by the Republican Legislature and signed in December by Gov. Ricky Borsallo.

The election of delegates to write a Guam constitution was the second in the Western Pacific, taking place as other U.S. protectorates and possessions are clamoring for self-rule while maintaining ties with the U.S.



Remnants of election remain. (Daily News photo by Manuel)

Ricky Demands Troutman's Resignation

(Continued from page 1)
request for the resignation was made specifically because of Troutman's testimony.

However, Bordallo's press aide, Dave Ecret, said, "The testimony last night (Thursday night) was the last straw."
"This has been a long time coming," Ecret added.

Troutman's resignation was preceded by a flurry of letters to Troutman, Parkinson and Speaker Joe Ada. All of them were dated yesterday.

In his letter to Troutman, Bordallo cited

a highly critical federal audit report of Troutman's office as one of the reasons for seeking the resignation.

Bordallo quoted the report as saying that Troutman had "made minimal progress" in prosecuting criminals, that "substantial weaknesses were noted in the management, administration and operations" of the office and that "the AG has not effectively prosecuted criminal cases."

The Governor's letter said the federal auditors found the AG's statistics on criminal convictions "give encouragement to the criminal elements, who can continue their criminal activity without fear of prison sentences."

Commenting on his own, Bordallo said "I cannot permit such mismanagement to continue."

"Your testimony before the Fourteenth Guam Legislature's select Committee on Police Corruption was a public admission of your inability to properly administer the responsibilities of the office of attorney general."

"The manner in which you handled the most important case your office has been charged with exhibits poor judgment and administration."

"I must, therefore, request that you resign your position so that I can appoint a man in whom I have the confidence to continue this investigation and control crime on Guam," Bordallo said.

In another letter to Ada, Bordallo told the Speaker of Parkinson's appointment as AG and asked for the advice and consent of the Legislature.



BORDALLO

"I want to congratulate the Governor," said Democratic Sen. Howard Trapp, a member of the select committee, "on his choice of Parkinson as AG."

"I think he'll make an outstanding one," Trapp added.

Troutman said he felt his resignation left many of the things he wanted to do as AG undone. Troutman has laid much of the

blame for his office's inadequacies on a lack of funds. And he has laid much of the blame for a lack of funds on Bordallo's Bureau of Budget and Management Research.

Troutman said he wanted to recruit trial lawyers with 5 to 10 years' experience. But, he said, the salaries in his office are about the same that a law school graduate would expect to make with three years' experience.

He said he also had asked for more money for additional training for his staff and for additional facilities.

But, he added, the budget bureau kept knocking out funds before the budget ever was submitted to the Legislature.

"It's always been a fight," Troutman said of his relationship with the Budget Bureau.

Last year, Troutman said, he had asked for more than \$1 million. He said he got \$985,000.

Troutman, who received his law degree in 1969 from American University in Washington, D.C., and his master of comparative law degree in 1970 from Southern Methodist University in Dallas, Texas, said he does not know what he will do now.

Before becoming AG in May 1975, Troutman had been an assistant attorney general from 1970 to 1974.

He resigned from the office in 1974 over a disagreement with the way the office was run under former Republican Governor Carlos G. Camacho and went into private practice here.

Parkinson Now Faces Senators

By David L. Teibel
Daily News Staff

In March, William Don Parkinson, a 34-year-old assistant attorney general, resigned from the Attorney General's Office to work as the legal adviser to the Department of Public Safety (DPS).

Now he is back in the Attorney General's Office charged in part with the task of cleaning up the police department as the acting attorney general.

Parkinson, a boyish-looking lawyer with less than two years' experience as a prosecutor, in 15 months with the Guam Attorney General's Office developed a reputation as one of the office's better trial lawyers.

Now, it confirmed by the Legislature, he will head that office.

After asking Charles H. Troutman to resign as attorney general, Gov. Ricky Bordallo asked Parkinson to take the job with the specific instruction, according to the Governor's press aide, Dave Ecret, to pursue police corruption through an investigative grand jury formed earlier this year.

Troutman had resigned after intense criticism for his seeming inability to perform the same task.

Parkinson was not available for comment last night, and little is known of his plans for the office or why he left it in March.

As an assistant attorney general he made about \$22,000 a year and as DPS's legal adviser he made about \$26,000.

Before accepting the job with DPS, Parkinson told the Daily News that they wanted him for \$24,000 a year, but that he would hold out for \$26,000.

DPS apparently thought he would be worth it.

As attorney general he will make \$29,000, according to Ecret.

Parkinson and his wife, Linda, are separated. They have been married for 5 1/2 years and have no children. Parkinson graduated fourth in a class of 46 in 1972 from the University of Idaho Law School in Moscow, Idaho.

3 Officers Suspended, Another Being Sought

By David L. Teibel
Daily News Staff

Three police officers arrested Thursday have been suspended from the force pending dismissal. And police were trying to serve a similar suspension on a fourth officer already on a 20-day suspension.

According to police, Anthony G. Terlaje, Mariano Q. Salas and Leonard B. Reyes were suspended yesterday and Thursday after their arrests and indictment on charges of receiving stolen property from a heroin dealer and lying to a grand jury investigating police corruption.

The fourth, Lt. David V. Camacho, was still being sought by police yesterday

afternoon so that he also could be served with a suspension pending dismissal.

Camacho was indicted on charges of indecent exposure stemming from an incident with a policewoman in the front seat of a patrol car. He also was charged with lying to the grand jury.

Terlaje, Salas and Reyes were detectives at the time police first suspected officers were receiving stolen property from a heroin dealer.

The three were then transferred to other areas of the department, but no other action was taken against them until they were indicted nearly a year later.

The indictments against all four were

handed up by the grand jury after they were named in public hearings held by a legislative select committee investigating police corruption.

Camacho, has been a key figure in charges of corruption in the department since he was named in courtroom allegations as a man who was giving protection to heroin dealers.

No action was taken against Camacho, a former chief of police intelligence, until after he was named in the public hearings.

He then was suspended from the force for 20 days without pay for being drunk on duty the night of the incident in the patrol car.

Con-Con Chair Up For Grabs

By Judy J. Miller
Daily News Staff

Maneuvering for the chairmanship of Guam's 32-member Constitutional Convention appears to center on three frontrunners.

T. Frank Flores, deputy territorial auditor and a former Republican senatorial candidate said late this week he is seeking the position and has lobbied Con-Con delegates in their homes in search of votes.

Other frontrunners reportedly are Democratic Sen. Carl Gutierrez and Tony Yamashita, former president of the University of Guam, although others may be vying less obviously too.

Con-Con delegates met in an unannounced session on Tuesday to decide how the Con-Con would be run. By law they are to hold an organizational meeting on May 4.

The preliminary rump meeting at the Legislature, Speaker Joe Ada said, was to reduce confusion on May 4 when all Con-

Con guidelines and rules must be set in one day. Decisions Tuesday on rules of procedure were not binding and must be ratified at the May 4 meeting, he said.

The convention convenes formally on July 1 and within 120 days must write a constitution to stand as Guam's legal cornerstone in place of parts of the Organic Act.

The document must be ratified by President Carter and a majority of Guam's voters to take effect.

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Only 16 Filed Wanted: Con-Con Candidates

By Judy J. Miller
Daily News Staff

WANTED: Responsible persons to work in challenging job. Plenty of status. Short hours. No pay. Call Guam Election Commission, if interested. You could become one of Guam's founding fathers—or mothers. Job applications taken until March 15.

Only 16 people have answered that call, leaving Guam's upcoming Constitutional Convention about 24 delegates short.

Because of the shortage, senators this week are expected to grant government employees leave from work to take part in the constitution's writing.

In a public hearing yesterday, Guam Civil Service Commission officials asked that the proposal be passed.

Republican Sen. Tony Ungigou, committee chairman who heard yesterday's testimony, said he will report the bill from his committee today and urge legislative action by Friday.

Elections for both Con-Con delegates and Board of Education members are scheduled for April 16 when a

referendum on legalized gambling also will be held. Only two candidates have filed to run for the school board.

Con-Con delegates will not be paid although they will control \$250,000 to hire consultants, legal counsel and clerical help.

Plans to frame a Guam constitution began in 1965. Each Con-Con candidate must secure the names of 20 registered voters from the village he will represent and file with the Election Commission by March 15.

There is no filing fee and candidates do not have to file campaign expense records although education board candidates must.

Election Commission officials were to count by today the registered voters in each of Guam's villages. At least 250 registered voters equals a village one delegate.

Con-Con planners are predicting a 20-delegate convention.

Persons who voted in the Nov. 2 general election are eligible to vote April 16. Others must register before March 17. Only 200 new voters had signed up by mid-

February, the Election Commission said.

Candidates who have filed to date include: Ernie Steedman, Sixtina; Victor T. Camacho, Yona; Anthony C. Leon Guerrero, Yona; Enrique C. Cruz, Sixtina; Carl T.C. Gutierrez, Agaña Heights; Jim Joyner, Yigo; Antonio R. Gumataotao, Agaña; Andy Stewart, Barrigada; Pete Santos, Chalan Pago-Ordot; Steve Inchausti, Tamuning; Pete D. Ada, Agaña; Charles Wallace, Agaña Heights; George A. Santos, Mangrove; Tote-Mate; Jose T. Terling, Yona; Edwards A. Ortiz, Tamuning; and Hermino D. Dierking, Tamuning. Francisco Malon of Yigo also has filed but reportedly is withdrawing.

Josephine O. Macana, a student at John F. Kennedy High School, is the only certified candidate running for the school board.

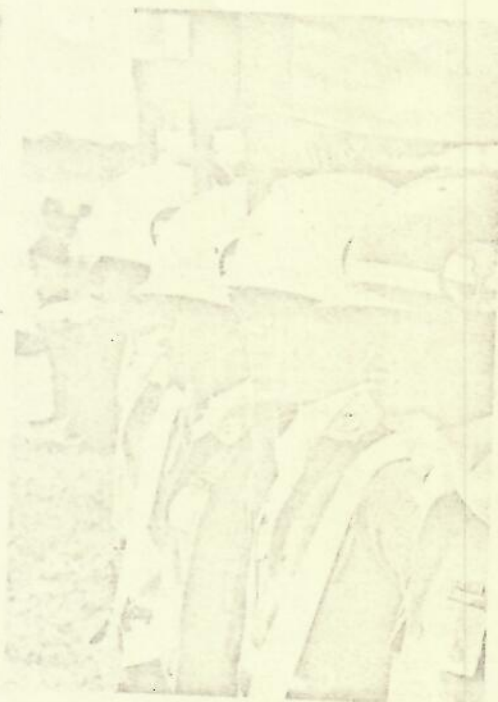
Another candidate has filed but his position is being verified, an election commission official said.

Two representatives from each of five school districts are to be elected, with another youth member elected at large.



At-ten-tion!

Federal officials inspected Junior Reserve Officers Training Corps units from around the island after a parade yesterday at George Washington High School. (Daily News photo by Manuel)



Overrides Sea Zone Veto COM Sidesteps Status Issues

By Cisco Ulshing
Daily News Staff

SAIPAN - The Congress of Micronesia was scheduled to adjourn sometime before midnight last night. According to most observers here, this session was the most inconclusive in COM's 12-year history.

The political status question dominated the 50-day session but Micronesia's highest elected leaders chose to sidestep the controversial issue of sanctioning moves by Palau and the Marshalls to separate from the rest of Micronesia.

Instead, individual members in floor speeches blamed the United States for distrust among Micronesians and asked the U.N.-designated administering authority to decide whether Micronesia should remain a united nation or separate into individual political entities.

Last night COM tabled a proposal by Rep. Hans Wilhelm of Truk to grant immediate self-government to the districts. In its place the Micronesian legislature approved legislation to facilitate charting of new district governments by district legislatures.

The House of Representatives adopted a resolution directing the Micronesian Commission on Status and Transition to reorganize the Palau and Bikini land use agreements between the Trust Territory (TT) administration and the United States.

The action prompted Marshalls Rep. Apaji Babot to walk out.

At press time the Senate had yet to take action on the resolution.

Despite U.S. objections, the Micronesian congress overrode Acting High Commissioner Boyd MacKenzie's veto of a bill to establish Micronesian sea boundaries.

COM also overrode the Acting High Commissioner's veto of a bill requiring the confirmation of all appointed TT officials when the new High Commissioner is appointed by President Carter.

The House overrode but the Senate sustained another veto to amend an agreement between the TT High Commissioner and the Northern Marianas Resident Commissioner giving the Northern Marianas Legislature income tax revenues collected from TT headquarters employees.

COM sailed through approval of an administration bill which would have put a freeze on new hiring and salary increases for all TT employees.

COM also passed a much-revised progressive income tax bill which, according to COM and TT sources, would bring in about \$5 million instead of the original forecast of \$21 million.

Action on two major bills on import taxes and incentives for foreign investment was postponed until next session. COM also failed to act on a bill which would have set ethical standards for Micronesian politicians.

"The issues were there for a head-on collision but the members instead chose

not to tackle them," said one COM observer.

The economic sea zone bill, which would create a Micronesian Maritime Authority to regulate Micronesian fishing and to negotiate fishery treaties with foreign countries, now will be sent to Department of Interior Secretary Cecil Andrus.

MacKenzie vetoed the bill, saying it would violate U.S. authority under the U.N. trusteeship agreement to conduct Micronesia's foreign affairs. COM, however, contended that the Maritime

Authority would use Interior-approved procedures in dealing with foreign countries.

In overriding the veto, COM added that the United States should observe its U.N. trusteeship obligations in international law to protect Micronesian interests.

The legislation, COM sources said, would be approved by Interior, thus removing one of the remaining issues which have stalled final approval of the draft compact of free association between Micronesia and the United States.

Camaddu Eludes Police

(Continued from page 1)

back out the front door. Camaddu, they added, went out the back door.

A high-power hunting rifle was taken from the apartment, police said.

By yesterday Camaddu had led police searchers over much of central and northern Guam as they hastened to investigate reports the fugitive had been seen in such places as Agaña, Asan, Pededo, Agaña Gunas, Mangison and the Naval Communication Area Master Station (NCS) area.

Most of the sightings turned out to be false.

Nevertheless, the search has tied up

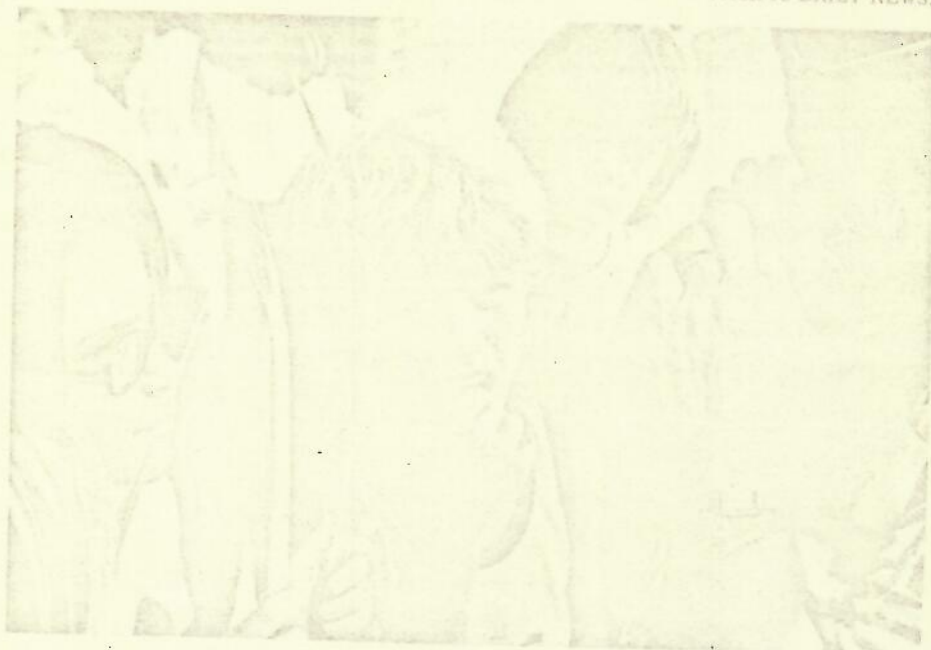
about 14 police officers who have been looking for Camaddu seven days a week since about two days after his escape, said Capt. Ben Munoz, the Department of Public Safety's police commander.

"We believe that someone is harboring him," Munoz said of the apparent case with which Camaddu maintains his freedom.

And, Munoz added, "We're going to take firm action against anyone who is harboring him."

Camaddu escaped Feb. 7 when he and convicted burglar rapist Tommy Aldan placed a 12-foot ladder against a prison fence and climbed to freedom.

Aldan surrendered to police 2 1/2 days later.



Emiliana Duenas, left, site manager for the Guam Senior Citizen's Center, shows Yigo Intermediate School students, from left in foreground, Lisa Legowski and Ron Matlock, how to weave a whistle from coconut palm leaves while Francisca Taitano, below, demonstrates how to thread a tangianggan lei. (Daily News photo by Manuel)

Woven Whistles



Ron Matlock, above right, temporarily tames a coconut crab but at least one of his classmates isn't impressed. The demonstrations were all part of the school's observance of Chamorro Week which continues until next Monday, Discovery Day.

It's Now Official: 32 Con-Con Seats

Guam's Constitutional Convention will have 32 delegates divided among island villages, the Guam Election Commission determined yesterday.

The delegate number is based on voter registration for the April 16 election. About 24,200 islanders have registered to vote for Con-Con delegates, for representatives to the school board and on a gambling referendum, the commission reported.

Villages are given one delegate for every 700 voters registered there. If after assigning delegates in a village there is a remainder of more than 375 voters, the village earns an extra delegate.

Con-Con delegates allocate each village are: Agaña, 1; Asan-Huana, 1; Piti, 1; Agat, 2; Santa Rita, 2; Umatac, 1; Merizo, 1; Tiarajan, 1; Talofofo, 1; Yona, 2; Chalan Pago-Ordot, 1; Sinajina, 2; Agaña

Heights, 1; Mongmong-Toto Mote, 2; Barrigada, 2; Mangilao, 2; Tamuning, 3; Dededo, 5; and Yigo, 1.

If four more voters had registered in Barrigada the village would have earned another delegate, commission officials said.

Between July 1 and Oct. 31 the elected delegates will structure Guam's three-branch democratic government. Congress must approve the constitution which also will be ratified by Guam's voters.

Only 18 candidates have filed to run in for the 32 delegate seats. Candidates may declare their intent to run for election until March 19.

Voter registration continues through March 17 although those registered will not be counted toward the election commission's assignment of delegates to villages.

24 Free Days

Vincent Camaddu begins his 24th day of freedom from the Guam Penitentiary today without any sign that he is about to be paroled or be captured.

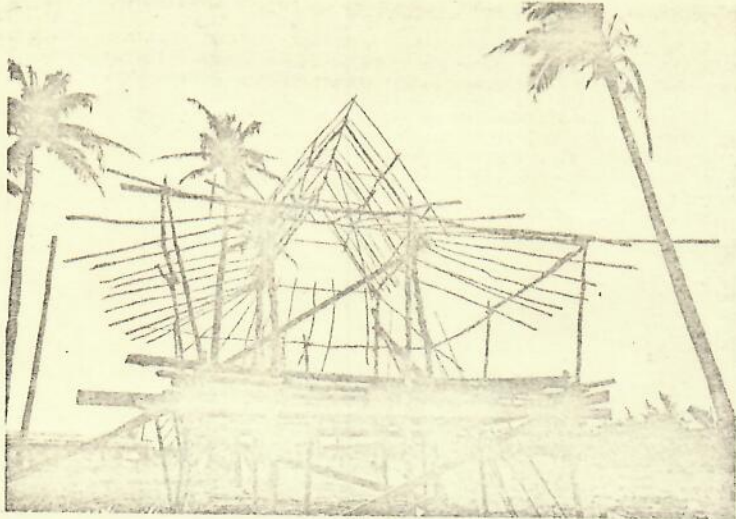
Camaddu, 25, disappeared from sight again after a Sunday night episode in which he pointed a pistol at a policeman and the landlord of an Ocean apartment.

Police say they believe someone is hiding the fugitive who was serving a 12-year sentence for armed robbery when he escaped Feb. 7.

A police sergeant said yesterday that his officers are on the lookout for the escapee but had no new leads.

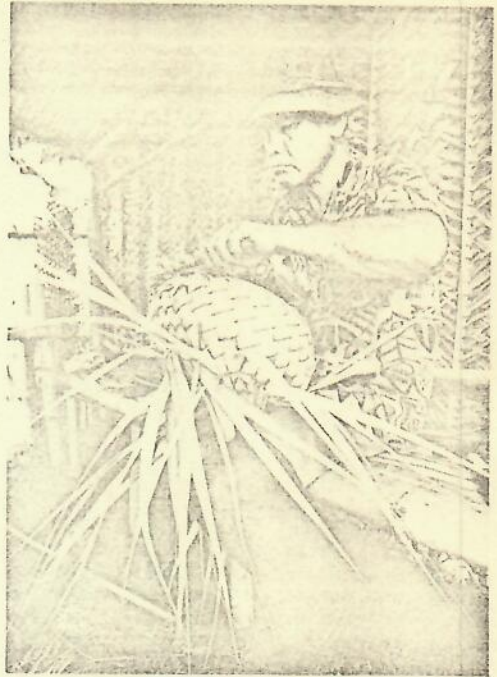
"It's the same story, one or two calls a day that turn out to be nothing," he said.

Camaddu said in a letter to the Daily News last week that he would surrender when that might be. Meanwhile, the police are still looking for the man they badly want to arrest.



Revival

The people of Inarajan in conjunction with St. Joseph's Parish have worked since Feb. 1 to revive Guamanian culture, arts and crafts with the construction of "Lancho Antigo," an old Chamorro village. The grand opening is at 2:30 this afternoon. (Sunday News photos by Carlos Viti)



Juan D. Quintanizo's "guagua," or basket, should be ready for today's culture, arts and crafts show opening at Inarajan.

Money wasted?

By George Blake
Gannett News Service

WASHINGTON -- The Government of Guam saves \$6.5 million annually as a result of recommendations from the federal controller's office, yet about 36 percent of the office's recommendations are ignored, controller Floyd W. Fagg told a house subcommittee Friday.

More than 2,700 recommendations have been made since the office was begun on Guam in 1969, Fagg told the House subcommittee on Interior appropriations.

"Our latest review shows that the Government of Guam has implemented some 50 percent of our recommendations and is in the process of implementing some additional 14 percent," Fagg said. He said GovGuam is "realizing savings or additional income in an amount of over \$6.5 million annually as a result of the implementation of our recommendations. It is also our opinion that the Government of Guam has realized some \$1.7 million in

one-time savings as a result of the implementation of our recommendations.

"Potential savings or additional revenue which would result from the implementation of all of our recommendations are estimated to be several times the saving and revenue realized," Fagg said.

Fagg told the committee that the controller's office is seeking an increase in its budget of \$336,000 for fiscal year 1978. The office received \$680,000 in both fiscal 1976 and fiscal 1977.

Funds for the controller's office are taken from tax funds which otherwise would be returned to the territory, Emmett Rice, acting director territorial affairs, told the committee.

Fagg also noted that the controller's office recently completed "a rather voluminous annual report," and that it found GovGuam "relatively free from criminal mishandling of funds."

He said the office currently has five staff vacancies, including four for auditors, and that he was hoping to recruit some new employees during his current mainland trip.

A week for many things

In a flurry of proclamations, Gov. Ricky Bordallo has proclaimed March 26-26 as Jaycee, National Wildlife and Poison Prevention Week. Bordallo commended the Jaycees for their dedication to the proposition that "service to humanity is the best work of life," noted that clean water is essential to wildlife and urged that poisons be kept away from children.

Convention delegate nominees

(Continued from page 1)

- Inarajan -- 1 delegate
- Donald I. Weakley, Sr.
- Roy P. Duenas
- Talofoto -- 1 delegate
- Rufio J. Lujan
- Thomas C. Crisostomo
- Robert McLaren
- Yona -- 2 delegates
- Victor T. Comacho
- Anthony C. Leon Guerrero
- Jose T. Terlaje
- Ramon C. Leon Guerrero
- Ramon Q. Sudo
- Roque B. Eustaquio
- Jose T. Cruz
- Francisco B. Aguon
- Chalan Pago... Ordor -- 1 delegate
- Pedro L.G. Santos
- Concepcion C. Barrett
- Frank G. Lujan
- Joaquin V.E. Manibusan Jr.
- Sinjana -- 2 delegates
- Ernie A. Morfalen
- Enrique C. Cruz
- Enrique S.M. Aflague
- Frederico M. Dela Cruz
- Judith T. Won Pat
- Agana Heights -- 1 delegate
- Carl T.C. Gutierrez
- Charles W. Walters
- Ramona T.G. Perez

Mongmog... Toto... Maite -- 2 delegates

- George A. Santos
- Jose D. Leon Guerrero
- Joseph L. Bamba
- Ben W. Alpuerto
- Vicente P. Perez
- Theodore S. Nelson
- Jose R. Rivera
- Barrigada -- 2 delegates
- Andrew E. Stewart
- Jesus L. Perez
- Marieta Q. Bello
- James P. Castro
- Pedro G. Cruz Jr. Joseph C. Cruz
- Gilbert R.B. Carbullido
- Joseph M. Borja
- Mangilao -- 2 delegates
- Judith P. Guthertz
- Salvador J. Avilla
- Rufio C. Taitano
- Gregorio C. Cruz
- Felix L. Crisostomo
- Joseph T. Barlinas
- Jesus R. Maanao
- Raymond P. Perez
- Tamuning -- 3 delegates
- Steve F. Eichner
- Herminia D. Dierking
- Eduardo A. Ortiz
- Antonio C. Yamashita
- Wilfred P. Leon Guerrero
- Milton E. Garrison
- Manuel A. Chaco
- Mark K. Martinez
- Leonora F. Bordallo
- Dededo -- 5 delegates
- Prospero "Popoy" Zamora
- Charles D. Griffin
- Wesley M. Pearson
- Albert G. Sexton
- Joseph D. McDonald
- Ernesto A. Natividad
- Arthur W. Ralston
- Juan C. Rosario Jr.
- Jaime J. Villanueva
- Joseph F. Soriano
- Martin C. Benavente
- Eugene D. Ramsey
- David S.N.F. Flores
- Robert G.P. Cruz
- Romana L. Mendiola
- Scott D. Duenas
- Francisco C. Castro
- Carmen A. Kasperbauer
- Vigo -- 1 delegate
- James L. Joyner Jr.
- T. Frank Flores

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